Public Document Pack



GALASHIELS COMMON GOOD FUND SUB-COMMITTEE THURSDAY, 7 DECEMBER 2023

A MEETING of the GALASHIELS COMMON GOOD FUND SUB COMMITTEE will be held VIA MICROSOFT TEAMS on THURSDAY, 7 DECEMBER 2023 at 1.00 pm.

All attendees, including members of the public, should note that the public business in this meeting will be livestreamed and video recorded and that recording will be available thereafter for public view for 180 days.

N. MCKINLAY, Director Corporate Governance,

30 November 2023

	BUSINESS	
1.	Apologies for Absence.	
2.	Order of Business.	
3.	Declarations of Interest.	
4.	Minute. (Pages 3 - 4)	2 mins
	Minute of meeting held on 21 September 2023 to be agreed and signed. (Copy attached.)	
5.	Monitoring Report for 6 Months to 30 September 2023 (Pages 5 - 22)	15 mins
	Consider report by Director – Finance and procurement. (Copy attached.)	
6.	Charitable De-Registration of SBC Common Good Funds (Pages 23 - 34)	5 mins
	Copy of report to Council from Acting Chief Executive for noting. (Copy attached.)	
7.	Any Other Items Previously Circulated.	
8.	Any Other Items which the Chairman Decides are Urgent.	
9.	Private Business	
	Before proceeding with the private business, the following motion should be approved:-	
	"That under Section 50A(4) of the Local Government (Scotland) Act 1973 the public be excluded from the meeting for the following items of business	

	on the grounds that they involve the likely disclosure of exempt information as defined in the relevant paragraphs of Part 1 of Schedule 7A to the aforementioned Act."	
10.	Minute (Pages 35 - 36)	2 mins
	Private Minute of Meeting held on 21 September 2023 to be agreed and signed. (Copy attached.)	
11.	Property	15 mins
	Consider verbal update by Estates Strategy Manager.	

NOTES

- 1. Timings given above are only indicative and not intended to inhibit Members' discussions.
- 2. Members are reminded that, if they have a pecuniary or non-pecuniary interest in any item of business coming before the meeting, that interest should be declared prior to commencement of discussion on that item. Such declaration will be recorded in the Minute of the meeting.

Membership of Committee:- Councillors H. Steel (Chair), E. Jardine, N. Mackinnon, F. Sinclair and Community Councillor R. Kenney

Please direct any enquiries to Declan Hall Tel: 01835 826556

Email:- Declan.Hall@scotborders.gov.uk

SCOTTISH BORDERS COUNCIL GALASHIELS COMMON GOOD FUND SUB COMMITTEE

MINUTE of Meeting of the GALASHIELS COMMON GOOD FUND SUB COMMITTEE conducted remotely by Microsoft Teams on Thursday, 21 September 2023 at 10.00 am.

Present:-Councillors H. Steel (Chair), E. Jardine (from para. 5), and F. Sinclair.

Councillor N. Mackinnon and Community Councillor R. Kenney Apologies:-Estates Strategy Manager, Estates Surveyor (A. Watson), In Attendance:-

Statutory Accountant (G. Reid), Solicitor (F. Rankine) and Democratic

Services Officer (D. Hall).

1. MINUTE

The Minute of the Meeting of the Galashiels Common Good Fund Sub-Committee held on 15 June 2023 had been circulated.

DECISION

NOTED for signature by the Chairman.

2. MONITORING REPORT FOR 3 MONTHS TO 30 JUNE 2023

There had been circulated copies of a report by Director, Finance and Corporate Governance which provided details of the income and expenditure for the Galashiels Common Good Fund for the three months to 30 June 2023, a full yeare projected out-turn for 2023/24, and projected balance sheet values as at 31 March 2024. Appendix 1 to the report provided the projected income and expenditure for 2023/24. That showed a projected surplus of £3,276 for the year. Appendix 2 to the report provided a projected balance sheet as at 31 March 2024 and showed a projected decrease in reserves of £71,399. Appendix 3a to the report provided a breakdown of the property portfolio and projected rental income and net return for 2023/24 and actual property income to 30 June 2023. Appendix 3b to the report provided a breakdown of the property portfolio and projected property expenditure for 2023/24. Appendix 4 to the report provided a breakdown of the property portfolio detailing projected property valuations at 31 March 2024. Appendix 5 to the report showed the value of the Aegon Investment Management Investment Fund to 30 June 2023. The Statutory Accountant, Mr Gordon Reid, presented the report and highlighted that whilst there as an unrealised 11% loss in the value of the investment in the Aegon Fund, income received had generated returns of 16.45% since inception. In response to a question regarding what steps the Common Good Fund should take if returns from Aegon continued to be poor, Mr Reid explained that investment markets on a whole were currently very volatile. Mr Reid explained that investment managers would switch the asset classes they invest in with a view to maximising profits, and that withdrawing the funds invested to be held as cash would result in returns only being made at a low rate of interest. Members were content to continue the monitoring of the investment.

DECISION AGREED to:-

- note the actual income and expenditure for 2023/24 in Appendix 1 to the report; (a)
- (b) note the projected balance sheet value as at 31 March 2023 in Appendix 2 to the report;

- (c) note the summary of the property portfolio in Appendices 3 and 4 to the report; and
- (d) note the current position of the Aegon Asset Management Investment Fund in Appendix 5 to the report.

3. APPLICATION FOR FINANCIAL ASSISTANCE

There had been circulated copies of an application for financial assistance from Galashiels Amateur Swimming Club for £590 to help assist with the costs associated with their summer trip. The Chair welcomed Ms Fiona Little of the Club to the meeting to provide a summary of their application. Ms Little explained that the club had in the region of 70 members ranging from 8 to 18. Considerable increases to the cost of pool hire had resulted in a difficult operating environment for the club, especially given that members needed 6 hours a week in pool time. The Club wanted to keep costs as low as possible to remove barriers to entry for all. Regarding the summer fun day, Ms Little explained that the club undertook an annual day trip which involved surfing. Costs associated with travel alone had been £600. In response to a question on whether the Common Good could approve the application in full, Mr Reid explained that the budget for grants had been set at £500, however, the Fund did have sufficient reserves to approve the full amount if Members were minded. Members expressed their support for the application. Councillor Steel, seconded by Councillor Sinclair, proposed that the application to grant £590 to Galashiels Amateur Swimming Club be approved. The proposal was unanimously agreed.

DECISION

AGREED to approve the grant application for £590 from Galashiels Amateur Swimming Club.

4. **PRIVATE BUSINESS**

DECISION

AGREED under Section 50A(4) of the Local Government (Scotland) Act 1973 to exclude the public from the meeting during consideration of the business detailed in the Appendix to this Minute on the grounds that it involved the likely disclosure of exempt information as defined in Paragraph 6 of Part I of Schedule 7A to the Act

SUMMARY OF PRIVATE BUSINESS

MEMBER

Councillor Jardine joined the meeting during the item below.

5. **PROPERTY UPDATE**

The Sub-Committee received an update on property matters relating to Common Good owned land.

The meeting concluded at 10.40 am.



MONITORING REPORT FOR 6 MONTHS TO 30 SEPTEMBER 2023

Report by Director of Finance & Procurement GALASHIELS COMMON GOOD FUND SUB-COMMITTEE

7 December 2023

1 PURPOSE AND SUMMARY

- 1.1 This report provides the details of the income and expenditure for the Galashiels Common Good Fund for the six months to 30 September 2023, a full year projected out-turn for 2023/24, and projected balance sheet values as at 31 March 2024.
- 1.2 Appendix 1 provides the projected income and expenditure position for 2023/24. This shows a projected surplus of £3,186 for the year, which is less than the previously reported surplus on 21 September 2023, as a result of an increase in the grant & contribution budget.
- 1.3 Appendix 2 provides a projected balance sheet value as at 31 March 2024. It shows a projected decrease in reserves of £71,489.
- 1.4 Appendix 3a provides a breakdown of the property portfolio showing projected rental income and projected net return for 2023/24 and actual property income to 30 September 2023.
- 1.5 Appendix 3b provides a breakdown of the property portfolio showing projected property expenditure for 2023/24 and actual property expenditure to 30 September 2023.
- 1.6 Appendix 4 provides a breakdown of the property portfolio showing projected property valuations at 31 March 2024.
- 1.7 Appendix 5 shows the value of the Aegon Asset Management Investment Fund to 30 September 2023.

2 RECOMMENDATIONS

- 2.1 I recommend that the Common Good Fund Sub-Committee:
 - (a) Notes the actual income and expenditure for 2023/24 in Appendix 1 and the revised budget for 2023/24;
 - (b) Notes the projected balance sheet value as at 31 March 2024 in Appendix 2;
 - (c) Notes the summary of the property portfolio in Appendices 3 and 4; and
 - (d) Notes the current position of the Aegon Asset Management Investment Fund in Appendix 5.

Galashiels Common Good Fund Sub Committee - 7 December 2023

3 BACKGROUND

This report provides the Committee with financial information for the period to 30 September 2023 and projections to 31 March 2024. The report also contains a projected balance sheet for the Common Good Fund as at 31 March 2024.

4 FINANCIAL POSITION 2023/24

4.1 Appendix 1 provides details on income and expenditure for the 2023/24 financial year. The projected net position for the year is a surplus of £3,186.

4.2 **Income & Expenditure – Property Income**

There is no rental income from the properties owned by the Galashiels Common Good Fund.

4.3 Income & Expenditure – Non-Property Related Income

- (a) The projected out-turn position shows an amount of £30 relating to interest receivable on cash held by SBC. Also included are dividends from the Common Good Funds investment in Aegon Asset Management amounting to £7,392, with the projection for 2023/24 remaining at the 5% target and the monthly distribution profile projections provided by Aegon. The position will be monitored closely with Aegon Asset Management
- (b) Included within other income is a rebate from Aegon Asset Management of £35, which has been re-invested to purchase an additional 38 units.

4.4 Income & Expenditure – Property Expenditure

- (a) The property expenditure for 2023/24 is shown in Appendices 1 & 3b, with Appendix 3b detailing the actual property expenditure by individual property. Actual expenditure is reported on a cash basis until the year end with quarter 4 reports incorporating any annual adjustments for prepayments and accruals.
- (b) Ladhope woodland planting maintenance is to be funded by the Penmanshiel Grant. This has been delayed until 2023/24. Financial details for 2023/24 will be included once Tweed Forum have supported a re-forecast of the budget.
- (c) Appendices 3a and 3b show a full breakdown of the projections for property rental and repairs for 2023/24. These will be revised as further information is received from Estates.

4.5 Income & Expenditure - Grants & Other Donations

The grants and other donations approved and distributed to 31 March 2024 are shown below:

Grant Recipients	Approved	£
Approved and Paid to 30 September 2023		
Galashiels Amateur Swimming Club	21/09/23	590
Total Paid to 31 March 2024		590
Budget 2023/24		500
(Unallocated)/Overallocated Budget		90

The grants budget has been increased by £90 - to cover the approved grant paid.

4.6 Income & Expenditure – Central Support Service Charge

The proposed charge for 2023/24 is currently estimated using a 2% uplift on the 2022/23 charge. This is subject to revision once the 2023/24 pay award is confirmed and a full Service Charge Review has been completed and approved by Council.

4.7 Income & Expenditure – Depreciation Charge

The projected depreciation charge for the year is £74,675. This is not a cash transaction and is off-set by a corresponding contribution from the Revaluation Reserve at the end of the financial year.

4.8 Appendix 2 provides the actual balance sheet value as at 1 April 2023 and a projected balance sheet as at 31 March 2024.

4.9 Balance Sheet - Fixed Assets

All fixed assets of the Common Good Fund are revalued every 5 years as part of the Council's rolling programme. The fixed assets were revalued at 1 April 2019. Appendix 4 shows the actual values of the individual properties at 31 March 2023, projected depreciation charges for 2023/24 and projected values at 31 March 2024.

4.10 Balance Sheet -Investment Fund

The fund has a 13.16% unrealised loss in market value since investment, largely due to continued volatility in investment markets. Overall, however, taking account of the income received, the fund has achieved a return of 15.88% since investment in February 2018.

4.11 Balance Sheet - Cash Balance

The cash held by the fund is projected to be £21,415 at 31 March 2024 and is detailed below:

Cash Balance	£
Opening Balance at 1 April 2023	18,413
Projected surplus for year from Income & Expenditure Statement	3,186
Net cash movement in Debtors/Creditors	0
Rebate Investment in Aegon Asset Management	(184)
Projected Closing Balance as at 31 March 2024	21,415

4.12 Balance Sheet - Capital Reserve

The movement in the Capital Reserves includes the unrealised loss for the Aegon Asset Management Fund as at 31 March 2023, but due to the nature of the markets no estimate has been made for the future years' movement.

5 IMPLICATIONS

5.1 Financial

There are no further implications other than those explained above in section 4.

5.2 **Risk and Mitigations**

There is a risk that investments in the Aegon Asset Management Fund may reduce in value due to market or investment performance. This risk cannot be fully mitigated; however, it is being managed by the selection of a Fund Manager with a clear objective of preserving capital values while aiming to produce returns in line with the benchmark.

5.3 **Integrated Impact Assessment**

There is no impact or relevance to Equality Duty or the Fairer Scotland Duty for this report. This is a routine good governance report required to ensure robust management of the Common Good Funds. Nevertheless, a light touch assessment has been conducted and this will be published on SBC's Equality and Diversity Pages of the website as in doing so, signifies that equality, diversity and socio–economic factors have duly been considered when preparing this report.

5.4 Sustainable Development Goals

Whilst there are no economic, social or environmental effects arising from the proposals contained in this report, there are, through the activities reported upon, positive impacts upon the economy through protection of employment, positive impacts upon the quality of community life and improvements in local amenities and nurturing of local talent. The potential improvement in levels of income through the use of the new investment fund will act to make the Common Good Fund more sustainable in the future.

5.5 Climate Change

There are no effects on climate change arising from the proposals contained in this report.

5.6 Rural Proofing

There are no effects on rural proofing arising from the proposals contained in this report.

5.7 **Data Protection Impact Statement**

There are no personal data implications arising from the proposals contained in this report.

5.8 Changes to Scheme of Administration or Scheme of Delegation

There are no changes required to the Scheme of Administration or Scheme of Delegation arising from the proposals contained in this report.

6 CONSULTATION

6.1 The Chief Legal Officer (including as Monitoring Officer), the Chief Officer Audit and Risk, Director (People Performance & Change), the Clerk to the Council and Communications have been consulted and their appropriate comments have been incorporated into this report.

Approved by

Suzy Douglas Director of Finance & Procurement

Author(s)

Kirsten Robertson	Statutory Reporting & Treasury Business Partner –
	Tel: 01835 825506

Background Papers:

Previous Minute Reference: Galashiels Common Good Committee 21 September 2023

Note – You can get this document on tape, in Braille, large print and various computer formats by contacting the address below. We can also give information on other language translations as well as providing additional copies.

Contact us at Corporate Finance, Council Headquarters, Newtown St Boswells, Melrose, TD6 0SA. Tel: 01835 824000 Fax: 01835 825166 Email: t&cteam@scotborders.gov.uk

GALASHIELS COMMON GOOD FUND APPENDIX 1

PROJECTED INCOME AND EXPENDITURE 2023/24

PROJECTED INCOME AND EXPENDITO	Actuals	Full Year	Full Year	Projected	Para	Comments
	at	Approved	Projected	Over/	Ref	
	30/09/23	Budget	Out-turn	(Under)		
		2023/24	2023/24	Spend		
				2023/24		
	£	£	£	£		
Property Income						
Rental Income	0	0	0		4.2	
Non-Property Related Income						
Interest on Cash deposited with Council	(0)	(30)	(30)		4.3	
Investment Funds – Dividends Rec'd	(4,080)	(7,392)	(7,392)		4.3	Est 5% return
Other Income	(35)	(160)	(160)			
Penmanshiel Fund (Tweed Forum)	(0)	(400)	(400)			
Total Income	(4,115)	(7,982)	(7,982)			
g e			, ,			
Preperty Expenditure						
Property Costs – General	425	1,500	1,500		4.4	
Tweed Forum (Penmanshiel Fund)	0	400	400			
Total Property Expenditure	425	1,900	1,900			
Grants & Other Donations	590	500	590	90	4.5	3 Year average
Central Support Service Charge	0	2,306	2,306		4.6	Subject to review
Depreciation						
Depreciation Charge	0	74,675	74,675		4.7	
Contribution from Revaluation Reserve	0	(74,675)	(74,675)		4.7	
Net impact of Depreciation on	0	0	0			
Revenue Reserve						
Total Net (Surplus)/Deficit for year	(3,100)	(3,276)	(3,186)	90		

PROJECTED BALANCE SHEET VALUE AS AT 31 MARCH 2024

	Opening Balance at 01/04/23	Projected Movement in Year	Projected Closing Balance at 31/03/24
	£	£	£
Fixed Assets	664 005	(7.4.675)	507.050
Land & Buildings	661,925	(74,675)	587,250
Heritable Assets	0	0	
Total Fixed Assets	661,925	(74,675)	587,250
Carried in Toronton and Free d			
Capital in Investment Fund	150.007	104	160 171
Investment Fund Book Value	159,987	184	160,171
Unrealised Gains/(Loss)	(18,661)	0	(18,661)
Market Value	141,326	184	141,510
Current Assets			
Debtors	443	0	443
Cash deposited with SBC	18,413	3,002	21,415
Total Current Assets	18,856	3,002	21,413
Total carrent Assets	10,050	3,002	21,050
Current Liabilities			
Creditors	0	0	0
Total Current Liabilities	0	0	0
Net Assets	822,107	(71,489)	750,618
Funded by:			
Reserves			
Revenue Reserve	(29,114)	(3,186)	(32,300)
Capital Reserve	(284,394)	Ó	(284,394)
Revaluation Reserve	(508,599)	74,675	(433,924)
Total Reserves	(822,107)	71,489	(750,618)

PROPERTY PORTFOLIO PERFORMANCE FOR 2023/24

(Actual income to 30 September 2023 and projections to 31 March 2024)

Property Income -	202	23/24	202	23/24
Land & Buildings	Approved	Actuals	Approv'd	Project'd
	Budget	as at	Budget	Net (Return)
		30/09/23		/Loss
	£	£	£	£
Ladhope Drive Car Park	0	0	0	0
Old Gala House	0	0	0	0
Old Gala House-Community Centre	0	0	0	0
Old Gala House-Caretakers Flat	0	0	0	0
Ladhope Golf Course	0	0	0	1,500
Ladhope Woodland	0	0	0	0
Ladhope Glen Park	0	0	0	0
Ladhope Recreation Ground	0	0	0	0
Leabrae Park	0	0	0	0
Bank Street Gardens	0	0	0	0
Sir Walter Scott Statue	0	0	0	0
Mercat Cross	0	0	0	0
Amenity Ground at Haliburton Pl	0	0	0	0
Property Expenditure (General)	0	0	0	0
Total	0	0	0	1,500

PROPERTY PORTFOLIO PERFORMANCE FOR 2023/24

(Actual expenditure to 30 September 2023 and projections to 31 March 2024)

Property Expenditure –	2023/24			
Land & Buildings	Approv'd Budget	Actual (Repair & Maint)	Actual (Other)	Actual Total
		£	£	£
Ladhope Drive Car Park	0	0	0	0
Old Gala House	0	0	0	0
Old Gala House–Community Centre	0	0	0	0
Old Gala House-Caretakers Flat	0	0	0	0
Ladhope Golf Course	1,500	425	0	425
Ladhope Woodland	0	0	0	0
Ladhope Glen Park	0	0	0	0
Ladhope Recreation Ground	0	0	0	0
Leabrae Park	0	0	0	0
Bank Street Gardens	0	0	0	0
Sir Walter Scott Statue	0	0	0	0
Mercat Cross	0	0	0	0
Amenity Ground at Haliburton Pl	0	0	0	0
Property Expenditure (General)	0	0	0	0
Total	1,500	425	0	425

PROPERTY PORTFOLIO VALUATION FOR 2023/24

(Projected property valuation to 31 March 2024)

Fixed Assets – Land & Buildings	Net Book Value at 01/04/23	Project'd Depn Charge 2023/24 £	Project'd Net Book Value at 31/03/24 £
Ladhope Drive Car Park Old Gala House	0 293,062	0 (29,938)	0 263,124
Old Gala House-Community Centre	254,863	(34,737)	220,126
Old Gala House-Caretakers Flat	75,000	(10,000)	65,000
Ladhope Golf Course	23,000	0	23,000
Ladhope Woodland	16,000	0	16,000
Ladhope Glen Park	0	0	0
Ladhope Recreation Ground	0	0	0
Leabrae Park	0	0	0
Bank Street Gardens	0	0	0
Sir Walter Scott Statue	0	0	0
Mercat Cross	0	0	0
Amenity Ground at Haliburton Place	0	0	
Total	661,925	(74,675)	587,250

Fixed Assets -**Moveable Assets**

Minute Books

Provosts Chain & Badge

Provosts Robes & Hats (2 of each)

Baillies Robes & Hats

Stamp with Burgh Seal

Silver Trophy

Gold Watch

Gold Key & Medal

Scott Manuscript

Collection of Coins (12)

Bottle (storage for coins)

Braw Lads Medal (2)

Commemorative Medals (2)

Total

GALASHIELS COMMON GOOD FUND

APPENDIX 5

INVESTMENTS EXTERNALLY MANAGED

Cost of Investment	Units	£
Aegon Asset Management Investment (February 2018)	136,558	147,851
Transfer of Investment – Ex Provost Mercer (April 18)	1,239	1,342
Aegon Asset Management Investment (September 2018)	9,244	10,000
Aegon Fund Rebate – (2018-2019)	150	162
Aegon Fund Rebate – (2019-2020)	123	136
Aegon Fund Rebate – (2020-2021)	149	151
Aegon Fund Rebate – (2021-2022)	147	161
Aegon Fund Rebate – (2022-2023)	189	184
Aegon Fund Rebate – (2023-2024)	38	35
Total Invested To 30 September 2023	147,837	160,022

Value of Investment	£
31 March 2018	147,374
31 March 2019	160,469
31 March 2020	135,323
31 March 2021	160,912
31 March 2022	160,910
30 June 2022	143,129
30 September 2022	134,129
31 December 2022	141,669
31 March 2023	141,326
30 June 2023	141,931
30 September 2023	138,996
Increase/(Decrease) from Total Cash Invested	(21,026)

Return on Investment from inception	Capital Return	Total Return %
to 31 March 2018	-0.30	
to 31 March 2019	+3.86	+9.41
to 31 March 2020	-15.16	-5.98
to 30 June 2020	-8.52	+2.76
to 30 September 2020	-7.91	+4.83
to 31 December 2020	-0.61	+14.09
to 31 March 2021	+0.78	+16.84
to 30 June 2021	+1.10	+18.71
to 30 September 2021	+0.36	+19.52
to 31 December 2021	+3.93	+25.02
to 31 March 2022	+0.68	+22.56
to 30 June 2022	-10.46	+10.70
to 30 September 2022	-16.12	+5.84
to 31 December 2022	-11.43	+12.81
to 31 March 2023	-11.69	+13.46
to 30 June 2023	-11.30	+16.45
to 30 September 2023	-13.16	+15.88





Scottish Borders Council

Integrated Impact Assessment (IIA)

Part 1 Scoping

1 Details of the Proposal

Title of Proposal:	MONITORING REPORT FOR 6 MONTHS TO 30 SEPTEMBER 2023
What is it?	A new Policy/Strategy/Practice ☐ A revised Policy/Strategy/Practice X
Description of the proposal: (Set out a clear understanding of the purpose of the proposal being developed or reviewed (what are the aims, objectives and intended outcomes, including the context within which it will operate).	Quarterly report to Galashiels Common Good Fund on the projected out-turn for 2023/24 and the projected balance sheet for 2023/24
Service Area: Department:	Common Good Funds Finance & Regulatory
Lead Officer: (Name and job title)	Kirsten Robertson – Statutory Reporting & Treasury Business Partner
Other Officers/Partners involved: (List names, job titles and organisations)	
Date(s) IIA completed:	01/11/2023

Will there be any cumulative impacts as a result of the relationship between this proposal and other policies?

Yes / No (please delete as applicable)	
If yes, - please state here:	

3 Legislative Requirements

3.1 Relevance to the Equality Duty:

Do you believe your proposal has any relevance under the Equality Act 2010?

(If you believe that your proposal may have some relevance – however small please indicate yes. If there is no effect, please enter "No" and go to Section 3.2.)

Equality Duty	Reasoning:
Elimination of discrimination (both direct & indirect), victimisation and harassment. (Will the proposal discriminate? Or help eliminate discrimination?)	
Promotion of equality of opportunity? (Will your proposal help or hinder the Council with this)	Given the subject matter of this assessment, it is not relevant to Equality duty.
Foster good relations? (Will your proposal help or hinder the council s relationships with those who have equality characteristics?)	

3.2 Which groups of people do you think will be or potentially could be, impacted by the implementation of this proposal? (You should consider employees, clients, customers / service users, and any other relevant groups)

Please tick below as appropriate, outlining any potential impacts on the undernoted equality groups this proposal may have and how you know this.

	Impact			Please explain the potential impacts and how you
	No Impact	Positive Impact	Negative Impact	know this
All of the protected characteristics including Age, Disability, Gender Reassignment, Marriage or Civil Partnership, Pregnancy and Maternity, Race, Religion or Belief, Sex, Sexual Orientation.	X			No impact or relevance. This is a routine monitoring report required as part of good governance of the Common Good Funds

3.3 Fairer Scotland Duty

This duty places a legal responsibility on Scottish Borders Council (SBC) to actively consider (give due regard) to how we can reduce inequalities of outcome caused by socioeconomic disadvantage when making strategic decisions.

The duty is set at a strategic level - these are the key, high level decisions that SBC will take. This would normally include strategy documents, decisions about setting priorities, allocating resources and commissioning services.

Is the proposal strategic? No

Yes / No (please delete as applicable)

If No go to Section 4

If yes, please indicate any potential impact on the undernoted groups this proposal may have and how you know this:

Impact	State here how you know this

	No	Positive	Negative	
	Impact	Impact	Impact	
Low and/or No Wealth – enough money to meet basic living costs and pay bills but have no savings to deal with any unexpected spends and no provision for the future.				
Material Deprivation – being unable to access basic goods and services i.e. financial products like life insurance, repair/replace broken electrical goods, warm home, leisure and hobbies				
Area Deprivation – where you live (e.g. rural areas), where you work (e.g. accessibility of transport)				
Socio-economic Background – social class i.e. parents' education, employment and income				
Looked after and accommodated children and young people				
Carers paid and unpaid including family members				
Homelessness				
Addictions and substance use				
Those involved within the criminal justice system				

4 Full Integrated Impact Assessment Required

Select No if you have answered "No" to all of Sections 3.1 – 3.3.

Yes / No (please delete as applicable)

If a full impact assessment is not required briefly explain why there are no effects and provide justification for the decision.

Report is a regular governance report required to ensure good governance of the Common Good Fund. All members of the Fund have equal status under the regulations followed.

Signed by Lead Officer:	Kirsten Robertson
Designation:	Statutory Reporting & Treasury Business Partner
Date:	01/11/2023
Counter Signature Service Director	
Date:	

This page is intentionally left blank



CHARITABLE DE-REGISTRATION OF SBC COMMON GOOD FUNDS

Report by Acting Chief Financial Officer SCOTTISH BORDERS COUNCIL

30 March 2023

1 PURPOSE AND SUMMARY

- 1.1 This report advises Members of the intention by the Office of the Scottish Charity Regulator (OSCR) to remove the SBC Common Good Funds, charity number SC031538, from the Scottish Charity Register (the Register).
- 1.2 The 12 Common Good Funds (Coldstream, Duns, Eyemouth, Galashiels, Hawick, Innerleithen, Jedburgh, Kelso, Lauder, Melrose, Peebles and Selkirk) are registered with the Office of the Scottish Charity Regulator (OSCR) as 1 registered charity, registration number SC031538.
- 1.3 A letter received from OSCR in December 2022 is attached at Appendix 1. This provides advance notification of the intention to remove the SBC Common Good Funds, registration number SC031538, from the Register, and outlines:
 - The reason for the decision
 - The process by which the Charity will be removed from the Register
 - The effect of removal

1.4 OSCR has concluded that:

- 1. Scottish Borders Common Good is not a 'body' with a constitution distinct and separate from the Council that is capable of being entered in the Register
- 2. The Charity does not meet the charity test because it does not have purposes that consist only of one or more of the charitable purposes in section 7(2) of the 2005 Act
- 3. Because it has been concluded that the Charity does not have wholly charitable purposes an assessment of public benefit has not been carried out
- 1.5 The Council's Chief Legal Officer and Acting Chief Financial Officer agree with OSCR's conclusions that this is the correct approach. Following deregistration, annual accounts will not be prepared, audited and submitted to OSCR. The Common Good funds will instead be consolidated within the Council's statutory accounts. Outturn reports will continue to be presented to Common Good fund Committees setting out the annual income and expenditure associated with each fund and assets they hold on their balances sheet at 31 March each year. Separate records will still be maintained for each Common Good funds and current monitoring arrangements will continue.

2 RECOMMENDATIONS

2.1 It is recommended that Scottish Borders Council agrees with the notification from OSCR to remove the SBC Common Good Funds, charity number SC031538, from the Register and therefore resolves not to challenge the OSCR decision.

3 BACKGROUND

- 3.1 The 12 Common Good Funds (Coldstream, Duns, Eyemouth, Galashiels, Hawick, Innerleithen, Jedburgh, Kelso, Lauder, Melrose, Peebles and Selkirk) are registered with the Office of the Scottish Charity Regulator (OSCR) as 1 registered charity, registration number SC031538.
- 3.2 The original registration was by Borders Regional Council prior to 1995, when charity registration was managed by HM Revenue & Customs. The reasons for this historic decision are not clear and records no longer exist to support the rationale. It was possibly to take advantage of tax benefits available at that time with regards to investment income, particularly in relation to share dividends. These tax benefits are no longer available, and there exists an anomalous position whereby the majority of Common Good Funds controlled by Scottish local authorities are not registered charities but those in the Borders still carry this designation.
- 3.3 There are particular costs associated with the accounting and auditing arrangements for charities, and these could be mitigated were the Funds not registered as a charity. The process for deregistering charities with OSCR has not previously been clear until now.

4 OFFICE OF THE SCOTTISH CHARITY REGULATOR (OSCR)

- 4.1 A letter received from OSCR in December 2022 is attached at Appendix 1. This provides advance notification of the intention to remove the SBC Common Good Funds, registration number SC031538, from the Register, and outlines:
 - The reason for the decision
 - The process by which the Charity will be removed from the Register
 - The effect of removal
- 4.2 A charity is a body entered in the Register. OSCR may enter a body in the Register and allow a body to remain in the Register only if it considers that the body meets the charity test as set out in sections 7 and 8 of the Charities and Trustee Investment (Scotland) Act 2005 (the 2005 Act). The charity test comprises the following:
 - 1. Assessment of whether the Charity is a 'body'
 - 2. Assessment of whether the Charity has only charitable purposes
 - 3. Assessment of whether the Charity provides public benefit

4.3 OSCR has concluded that:

- 1. Scottish Borders Common Good is not a 'body' with a constitution distinct and separate from the Council that is capable of being entered in the Register
- 2. The Charity does not meet the charity test because it does not have purposes that consist only of one or more of the charitable purposes in section 7(2) of the 2005 Act
- 3. Because it has been concluded that the Charity does not have wholly charitable purposes an assessment of public benefit has not been carried out

- 4.4 The Council's Chief Legal Officer and Acting Chief Financial Officer agree with OSCR's conclusions that this is the correct approach. The decision to remove the Charity will be made under section 30(1)(b) of the 2005 Act. It is the intention that the removal will take effect from 31 March 2023.
- 4.5 Scottish Borders Council will have a right to request a review of the formal decision during the 21 day period commencing on the date that the formal notice is issued in early March 2023. The procedure for requesting a review will be set out in the formal notice.
- 4.6 Once removed from the Register there will be no duty to account to OSCR and there will be no requirement to provide final accounts for the financial year ending on 31 March 2023.

5 IMPLICATIONS

5.1 Financial

There is an estimated charge of £1,000 for audit costs of the Common Good Fund accounts for 2022/23 which will no longer be applicable. This will be redirected to fund inflationary increases in the Council's external audit fees.

5.2 Risk and Mitigations

Following deregistration, annual accounts will not be prepared, audited and submitted to OSCR. The Common Good funds will instead be consolidated within the Council's statutory accounts. Outturn reports will continue to be presented to Common Good fund Committees setting out the annual income and expenditure associated with each fund and assets they hold on their balances sheet at 31 March each year. Separate records will still be maintained for each Common Good funds and current monitoring arrangements will continue.

5.3 Integrated Impact Assessment

There is no impact or relevance to Equality Duty or the Fairer Scotland Duty for this report.

5.4 Sustainable Development Goals

There are no economic, social or environmental effects arising from the proposals contained in this report.

5.5 **Climate Change**

There are no effects on climate change arising from the proposals contained in this report.

5.6 Rural Proofing

There are no effects on rural proofing arising from the proposals contained in this report.

5.7 **Data Protection Impact Statement**

There are no personal data implications arising from the proposals contained in this report.

5.8 Changes to Scheme of Administration or Scheme of Delegation

There are no changes required to the Scheme of Administration or Scheme of Delegation arising from the proposals contained in this report.

6 CONSULTATION

6.1 The Chief Legal Officer (including as Monitoring Officer), the Chief Officer Audit and Risk, Director (People Performance & Change), the Clerk to the Council and Communications have been consulted and their comments have been incorporated into this final report.

Approved by

Suzy Douglas Acting Chief Financial Officer		Signature		
Author(s)				
Suzy Douglas	Acting Chief Finan	Acting Chief Financial Officer (X5881)		

Background Papers: Previous Minute Reference:

Note – You can get this document on tape, in Braille, large print and various computer formats by contacting the address below. We can also give information on other language translations as well as providing additional copies.

Contact us at Pension & Investments, Council Headquarters, Newtown St Boswells, Melrose, TD6 0SA. Tel: 01835 824000 Fax: 01835 825166

Email: t&cteam@scotborders.gov.uk





8 December 2022

BY EMAIL ONLY

Treasury Business Partner, Scottish Borders Council

Scottish Borders Council Common Good Funds SC031538 Advance notice of removal from the Scottish Charity Register

I am writing to you as the Principal Contact of the Scottish Borders Council Common Good Funds (SC031538) (the Charity) to give you advance notice that the Scottish Charity Regulator (OSCR) intends to remove the Charity from the Scottish Charity Register (the Register). Please bring this letter to the attention of the charity trustees.

This letter explains the reason for our decision, the process by which the Charity will be removed from the Register and the effect of removal. Please treat this as a courtesy letter, to give advance notice of our intention in order that Scottish Borders Council (the Council) can make any preparations it thinks necessary before the removal takes effect. Formal notice of our decision will follow in due course as explained below.

The reason for our decision The charity test

A charity is a body entered in the Register. OSCR may enter a body in the Register and allow a body to remain in the Register only if it considers that the body meets the charity test as set out in <u>sections 7</u> and <u>8</u> of the Charities and Trustee Investment (Scotland) Act 2005 (the 2005 Act).

A body meets the charity test if:

- 1. its purposes consist only of one or more of the charitable purposes listed in section 7(2) of the 2005 Act; and
- 2. it provides (or, in the case of an applicant provides or intends to provide) public benefit in Scotland or elsewhere

Assessment of whether the Charity is a 'body'

Charities you can trust and that provide public benefit The Scottish Charity Regulator, Quadrant House, 9 Riverside Drive, Dundee DD1 4NY













The Charity was entered in the Register on 1 April 2006 under <u>section 99(1)</u> of the 2005 Act; that is, as a body entitled by virtue of section 1(7) of the Law Reform (Miscellaneous Provisions) (Scotland) Act 1990 to refer to itself as a 'Scottish charity' immediately prior to the commencement of the 2005 Act.

We have considered whether the Charity is a 'body' capable of being entered in the Register.

Common Good generally comprises land and/or other assets historically vested in Scottish burghs and then vested by legislation in successive local authorities. Section 15 of the Local Government etc. (Scotland) Act 1994 (the 1994 Act) provided for the vesting of Common Good property in the newly created unitary authorities themselves. Article 12 and Schedule 2 of the Local Authorities (Property Transfer) (Scotland) Order 1995 provided for the various burgh funds that comprise the Scottish Borders Common Good to be transferred to and vested in Scottish Borders Council with effect from 1 April 1996.

Common Good land and other assets are therefore vested in and owned by the Council itself. The assets of Scottish Borders Common Good are held in trust by the Council but critically this arrangement does not involve the creation of a trust or any other form of body that is separate in identity from the Council. While the financial accounting for Common Good funds is carried out separately from the Council's main accounts, this is for the improved transparency regarding the use and treatment of the Common Good funds and does not denote a distinct body.

As such, we conclude that Scottish Borders Common Good is not a 'body' with a constitution distinct and separate from the Council that is capable of being entered in the Register.

Assessment of whether the Charity has only charitable purposes

We also considered whether the Charity meets the charity test in terms of having only charitable purposes.

Section 15(4) of the 1994 Act provides for any Common Good property vesting in a new unitary authority to be administered, in the case of the Council, 'having regard to the interests of the inhabitants of the area to which the Common Good formerly related'. We conclude that while the Council may apply the Common Good for charitable purposes, it is not confined to doing so. In having regard to the interests of the inhabitants of the former burghs that comprise the Scottish Borders, the Council may apply the Common Good for any purpose consistent with its functions as a local authority.

As such, we conclude that the Charity does not meet the charity test because it does not have purposes that consist only of one or more of the charitable purposes in section 7(2) of the 2005 Act.

Assessment of whether the Charity provides public benefit

OSCR determines whether a charity provides public benefit by considering the activities it undertakes in furtherance of its charitable purposes. As our <u>published guidance</u> *Meeting the Charity Test* explains, 'not everything that is of benefit to the public will be charitable. Public benefit in a charitable sense is only provided by activities which are undertaken to advance an organisation's charitable purposes'. Because we have concluded that the Charity does not have wholly charitable purposes we have not carried out an assessment of public benefit.

Our duties and powers

OSCR maintains the Register. Where it appears that a charity does not meet the charity test we must, in terms of section 30(1) of the 2005 Act, either:

- 1. direct the charity to take such steps as we consider necessary for the purposes of meeting the charity test; or
- 2. remove the charity from the Register

We have taken the decision to remove the Charity from the Register, as opposed to directing it to take steps to meet the charity test, because we have concluded that the Charity is not a 'body' and, as such, it should not be in the Register.

The process of removal

The decision to remove the Charity will be made under section 30(1)(b) of the 2005 Act.

We will give formal written notice to the Charity of our decision under section 72(2)(c) of the 2005 Act setting out the reason for our decision (as set out above) and advising the Charity of its right to request a review under section 74 of the 2005 Act. Section 30 decisions are reviewable upon written request by the person or body that is the subject of the decision but there is no third party right to make representations.

<u>Section 73(2)</u> of the 2005 Act provides that a decision is of no effect unless the required notice is given and either:

1. the period of 21 days within which OSCR must, on request, review the decision expires without a request being made; or

2. where a review is requested, the review and any subsequent appeal is concluded with the original decision being confirmed.

On the date that OSCR's decision takes effect, the Charity will be removed from the Register. At the same time, we will publish on our website an inquiry report as required by section 33(1)(a)(i) of the 2005 Act. For the avoidance of doubt, I should explain that the Charity will still be searchable in the Register after the date of removal but only under the 'ceased charities' part of the Register.

It is our intention that the removal will take effect from 31 March 2023 to coincide with the end of the Charity's financial year. We will therefore issue formal notice to the Charity in early March in order to allow for the statutory review period to expire.

Removal from the Register – protection of assets

<u>Section 19</u> of the 2005 Act provides for the protection of assets held by a body immediately prior to its removal from the Register. Because we have concluded that the Charity is not a 'body', we are of the view that the provisions of section 19 do not apply to it.

The Charity will not be under duty to account to OSCR and we will not monitor the use of its assets once it is removed from the Register. We will also not require the Charity to provide us with final accounts for the financial year ending on 31 March 2023. I include this information only for the sake of completeness and to avoid any doubt.

Effect of removal

Once removed from the Register, the Charity will not be entitled to refer to itself as a 'charity' or to use its former registered charity number. We ask the charity trustees to take steps to ensure that any references to its charitable status are removed from new publications intended for issue after the date of removal and from websites and other digital platforms.

If the Charity has a Tax Reference number we recommend that the trustees contact HMRC to advise them of the removal. Loss of charitable status can in some instances constitute a 'disposal' triggering a liability for Capital Gains Tax. We are advised that local authorities are exempt from Capital Gains Tax under section 271 of the Taxation and Chargeable Gains Act 1992 but the charity trustees may wish to satisfy themselves on this point.

We also recommend that the charity trustees give consideration to the effect of removal upon any relief from non-domestic rates currently enjoyed by the Charity.

Right to review

As explained above, the Charity will have a right to request a review of our formal decision during the 21 day period commencing on the date that our formal notice is issued in March 2023. The procedure for requesting a review will be set out in the formal notice.

In the meantime, if you or the charity trustees have any questions or require clarification of any of the points set out in this letter please do not hesitate to raise them with me.

Yours sincerely

Steve Kent Policy Manager



Document is Restricted

